

Lower Thames Crossing

5.4.1.4 Draft Agreed Statement of Common Ground between (1) National Highways and (2) Kent Downs AONB Unit (Clean version)

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1.0	31 October 2022	DCO Application
2.0	18 July 2023	Examination Deadline 1

Status of the Statement of Common Ground

This is a Draft Agreed Statement of Common Ground with matters outstanding.

National Highways and Kent Downs AONB Unit agree that this draft Statement of Common Ground is an accurate description of the matters raised and the current status of each matter.

Dear

I confirm that the Statement of Common Ground (5.4.1.4) between National Highways and the Kent Downs AONB Unit is an accurate description of the matters raised and the current status of each matter.

Kind regards



A high-level overview of the engagement undertaken since the DCO application was submitted on 31 October 2022 is summarised in Table A.1 in Appendix A.

Lower Thames Crossing

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1 Introduction

1.1 Purpose of the Statement of Common Ground

- 1.1.1 This Statement of Common Ground (SoCG) has been prepared in respect of the Development Consent Order (DCO) application for the proposed A122 Lower Thames Crossing (the Project) made by National Highways Limited (National Highways) to the Secretary of State for Transport (Secretary of State) under section 37 of the Planning Act 2008 on 31 October 2022.
- 1.1.2 The SoCG has been produced to confirm to the Examining Authority where agreement has been reached between National Highways (the Applicant) and Kent Downs AONB Unit, and where agreement has not been reached. Where matters are yet to be agreed, the parties will continue to work proactively to reach agreement and will update the SoCG to reflect areas of further agreement.
- 1.1.3 This version of the SoCG has been submitted at Examination Deadline 1.

1.2 Principal Areas of Disagreement

- 1.2.1 On the 19 December 2022 the Examination Authority made some early procedural decisions to assist the Applicant, potential Interested Parties and themselves to prepare for the Examination of the DCO application.
- 1.2.2 One of these procedural decisions was to use a tracker recording Principal Areas of Disagreement in Summary (PADS).
- 1.2.3 The PADS Tracker would provide a record of those principal matters of disagreement emerging from the SoCG and should be updated alongside the SoCG as appropriate throughout the examination with the expectation that a revised PADS Tracker should be submitted at every Examination deadline.
- 1.2.4 The Kent Downs AONB Unit elected not to produce a PADS Tracker at preexamination stage, indicating to the Applicant that they were content that the number of outstanding matters within the SoCG was insufficient to warrant the exercise.

1.3 Terminology

1.3.1 In the matters table in Section 2 of this SoCG, "Matter not agreed" indicates agreement on the matter could not be reached following significant engagement, and "Matter under discussion" where these points will be the subject of ongoing discussion wherever possible to resolve, or refine, the extent of disagreement between the parties. "Matter agreed" indicates where the issue has now been resolved.

2 Matters

2.1 Movement of outstanding matters

- 2.1.1 Following submission of the previous version of this Draft SoCG between the Applicant and the Kent Downs AONB Unit, further discussions on the outstanding matters have taken place. These discussions are summarised in Table A.1 in Appendix A and the outcome of these discussions is summarised below.
- 2.1.2 In the column 'Item No' in Table 2.1, 'Rule 6' indicates a matter entered in the SoCG as a result of a request in the Rule 6 letter, 'RRN' indicates a matter entered into the SoCG as a result of content in the Relevant Representation, 'RRE' indicates an existing SoCG matter that was also raised in the Relevant Representation and 'DLX' indicates a new matter added during examination at/around that deadline.
- 2.1.3 The following matters have moved from 'matter under discussion' to 'matter agreed':
 - a. 2.1.28 'terrestrial biodiversity, impacts'
- 2.1.4 The following matters have moved from 'matter agreed' to 'matter under discussion':
 - b. 2.1.33 'nitrogen deposition, compensation'
- 2.1.5 Further to the matters raised in the original SoCG, the Kent Downs AONB Unit submitted further comments on the DCO application which has led to new matters being included in table 2.1. The new matters are:
 - a. 2.1.36 (ED1) 'landscape and visual, mitigation'
 - b. 2.1.37 (ED1) 'Planning Statement/policy, landscape compensation'
 - c. 2.1.38 (ED1) 'DCO and consents, securing mechanisms'
 - d. 2.1.39 (ED1) 'landscape and visual, mitigation'
 - e. 2.1.40 (ED1) 'landscape and visual, impacts'
- 1.1.2 Table 2.1 details and presents the matters which have been agreed, not agreed, or are under discussion between (1) the Applicant and (2) Kent Downs AONB Unit.
- 1.1.3 In Table 2.1, relevant issues relating to the dDCO articles and Requirements in Schedule 2 to the dDCO have been identified under the heading 'DCO and Consents'.
- 1.1.4 At Examination Deadline 1 there are 40 matters in total, of which 23 are agreed, 10 are not agreed and 7 that remain under discussion.

Table 2.1 Matters

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
DCO and consent	s				
Securing mechanisms	2.1.38 (ED1) RRN	The Design Principles document (Application Document 7.5) contains many measures that are supported, as they incorporate requirements that are appropriate to the site's location within or affecting the Kent Downs AONB. However, the AONB Unit is concerned that many of the requirements are worded in such a way that they may not be complied with in reality. This includes many references to 'where practical', 'where reasonably practical' and 'unless otherwise agreed'.	The draft DCO states that the authorised development must be designed in detail and carried out in accordance with the Design Principles and the preliminary scheme design, unless otherwise agreed in writing. The wording maintains a degree of flexibility for the detailed design to respond to practical design considerations. However, the requirement for the design to be in accordance with the Design Principles would ensure that the underlying requirements of each principle are met, subject to any practical limitations that could not be reasonably overcome.	Draft DCO [Additional Submission AS-038] Design Principles [Application Document APP-516]	Matter Not Agreed
Planning Stateme	nt/policy				
Management Plan	2.1.1	The Project should fully consider the principles, aims and objectives of the Kent Downs AONB Unit Management Plan 2021-2026.	The principles, aims and objectives of the Kent Downs AONB Unit, including their management plan for 2021-2026, have been reviewed as part of Environmental Statement (ES) Chapter 7: Landscape and Visual and are detailed in ES Appendix 7.6: Kent	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Appendix 7.6: Kent Downs	Matter Agreed

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			Downs Area of Outstanding Natural Beauty Relevant Guidance.	AONB Relevant Guidance [Application Document APP-381]	
Cost benefit assessment	2.1.2	The AONB Unit is concerned that too much emphasis has been placed on economic factors without due consideration of the Project's impact on the environment. The economic benefits must be weighed against the loss of quality of life and wellbeing that would be caused by damage to protected landscapes, biodiversity, the historic environment, light pollution and loss of tranquillity in a landscape of national significance.	All decisions about the Project, such as whether it should proceed, the selection of a preferred route and design considerations, have taken account of a wide range of economic, social and environmental impacts, and have been assessed appropriately, in accordance with the requirements of the National Policy Statement for National Networks (NPSNN). It is the Applicant's view that the NPSNN test has been met, and that the benefits of the Project clearly outweigh the impact on the Kent Downs AONB. Impacts on the Kent Downs AONB are assessed in the ES: Impacts to quality of life and wellbeing are assessed within ES Chapter 13: Population and Human Health Impacts to biodiversity are assessed within ES Chapter 8: Terrestrial Biodiversity Impacts to the AONB, including light pollution and tranquillity, are	ES (Application Document 6.1) ES Chapter 13: Population and Human Health [Application Document APP-151] ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Chapter 6: Cultural Heritage [Additional	Matter Not Agreed

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			assessed in ES Chapter 7: Landscape and Visual	Submission AS-044	
			Impacts to the historic environment are assessed in ES Chapter 6: Cultural Heritage	Need for the Project [Application	
			The Planning Statement responds to the following paragraphs of the NPSNN:	Document APP-494 Planning	
			Paragraph 5.151 which requires that applications should include an assessment of:	Statement [Application Document	
			 'the need for the development, including in terms of any national considerations, and the impact of consenting, or not consenting it, upon the local economy; 	APP-495	
			the cost of, and scope for, developing elsewhere, outside the designated area, or meeting the need for it in some other way; and		
			 any detrimental effect on the environment, the landscape and recreational opportunities, and the extent to which that could be moderated.' 		
			Paragraph 5.152 of the NSPNN also states that:		
			'There is a strong presumption against any significant road widening or the		

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status		
			building of new roads [in an] AONB unless it can be shown there are compelling reasons for the new or enhanced capacity and with any benefits outweighing the costs very significantly.'				
Landscape compensation	2.1.37 (ED1) RRN	At F.3.5 of the Planning Statement Appendix F Kent Downs AONB, it is advised that environmental compensation and mitigation in the Kent Downs AONB includes earthwork features such as false cuttings, walking, cycling and horseriding route realignments, improved connections over the A2/M2 and with local roads, ancient woodland compensation planting and extensive woodland planting around the A122/A2/M2 junction. This is not considered by the AONB Unit to represent compensation for the harm arising to the landscape and scenic beauty of the Kent Downs AONB.	As acknowledged in the Kent Downs AONB Unit's relevant representation, the Applicant is engaged in constructive ongoing discussions regarding appropriate compensation for the harm to the Kent Downs AONB. For clarity, paragraph F.3.5 of the Planning Statement Appendix F: Kent Downs Area of Outstanding Natural Beauty simply identifies mitigation and compensation measures that are in the Kent Downs AONB; it does not state that the measures compensate for the harm to the AONB arising from the Project.	Planning Statement Appendix F: Kent Downs AONB [Application Document APP-501] Kent Downs AONB Unit's Relevant Representation (RR-0558)	Matter Under Discussion		
Route selection, m	Route selection, model alternatives and assessment of reasonable alternatives						
Route location	2.1.3 RRE	The AONB Unit is strongly opposed to the route selection because of significant detrimental impacts to the Kent Downs AONB.	A robust and appropriate assessment of the route selection has been undertaken and is detailed in ES Chapter 3: Assessment of Reasonable Alternatives.	ES Chapter 3: Assessment of Reasonable Alternatives [Application	Matter Not Agreed		

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			A non-statutory public consultation was held in 2016 which included a detailed appraisal of the routes. Route 3 was progressed as it best met the Scheme Objectives and had the least environmental impact. A further assessment was undertaken in 2020 which assessed the balance of the environmental impacts of the Eastern Southern Link against the Western Southern link, including an assessment of Landscape Character Areas and impacts to the AONB. The impacts of the Western Southern Link remain less significant than the overall balance of impacts of the Eastern Southern Link. Full details of the route selection process can be found in ES Chapter 3: Assessment of Reasonable Alternatives.	Document APP-141] Planning Statement [Application Document APP-495]	
			Impacts to the Kent Downs AONB are assessed within the Planning Statement as it is an NPSNN test (as detailed in item 2.1.2). As stated above, it is the Applicant's view that the NPSNN test has been met, and that the benefits of the Project clearly outweigh the impact on the Kent Downs AONB.		

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status			
Landscape & Vi	andscape & Visual							
Methodology	2.1.4	Viewpoints and photomontage locations and methodology have been agreed with the AONB Unit.	Methodology agreed.	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Agreed			
Methodology	2.1.5	The tranquillity baseline noise monitoring locations have been agreed with the AONB Unit.	Baseline locations agreed.	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Agreed			
Methodology	2.1.6	The methodology for assessing indirect effects on the Kent Downs AONB has been agreed with the AONB Unit.	Methodology agreed.	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Agreed			
Impacts	2.1.7 RRE	The construction of a highway and junction in the immediate setting of the Kent Downs AONB will create a significant visual impact resulting in substantial harm to Kent Downs AONB that could not be satisfactorily mitigated.	The Applicant agrees that there is a significant impact on local landscape character within the Kent Downs AONB as detailed within ES Chapter 7: Landscape and Visual. Measures have been taken to minimise the impact to the Kent Downs AONB where practicable. The impact on the Kent Downs AONB is assessed within the Planning	ES Chapter 7: Landscape and Visual [Application Document APP-145] Planning Statement [Application	Matter Agreed			

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			Statement as it is an NPSNN test. The Applicant's view is that the Project meets the NPSNN test.	Document APP-495	
Impacts	2.1.8 RRE	The removal of existing vegetation along the A2, including the central reservation, loss of mature trees from both sides of the highway and removal of mitigation for High Speed 1 will open up views of the transport corridor and reduce the current wooded context within which it sits, negatively impacting landscape character. The AONB Unit acknowledges that discussions with Statutory Undertakers have reduced impacts since the Supplementary Consultation, although remain greater than the Applicant originally consulted on in 2016 and 2018.	The Applicant agrees that there is a localised significant impact on local landscape character within the Kent Downs AONB as detailed within ES Chapter 7: Landscape and Visual. Measures have been taken to minimise impact to the Kent Downs AONB where practicable. Discussions with Statutory Undertakers have resulted in a reduction in woodland loss, including High Speed 1 mitigation, and ancient woodland loss since impacts were first presented to the AONB Unit in 2019. The Project will result in the loss of vegetation within the central reservation, which is assessed in ES Appendix 7.13: Views from the Road Assessment. The minimum areas of retained vegetation are detailed in the Environmental Masterplan (ES Figure 2.4). Several securing mechanisms have been included to further reduce the impact on the Kent Downs AONB, including:	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Figure 2.4: Environmental Masterplan [Application Documents APP-159 to APP-168] ES Appendix 7.13: Views from the Road Assessment [Application Document APP-388] Design Principles [Application Document APP-516] ES Appendix 2.2: Code of	Matter Agreed

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			 Design Principle LSP.01 'Retention of existing vegetation' Register of Environmental Actions and Commitments (REAC) Commitment LV013 'Designated/protected trees and hedgerows, utilities' REAC Commitment LV028 'Protection of retained woodland, trees and hedges' REAC Commitment LV029 'Landscape planting' REAC Commitment LV030 'Veteran and ancient tree fencing' 	Construction Practice [Application Document APP-336]	
Impacts	2.1.9 RRE	Physical and visual severance of the Kent Downs AONB to the north of the A2 will further isolate Shorne Woods from Cobham Parklands and Ashenbank Wood to the south.	Although the Project would increase the width of the transport corridor, in the longer-term, Brewers Road green bridge and Thong Lane green bridge south would reduce the severance by providing dedicated walker, cyclist and horse rider (WCH) routes and soft landscape features providing visual screening of the corridor with improved ecological connectivity.	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Not Agreed
Impacts	2.1.10	The cumulative visual impacts of the widened A2 corridor should be considered in combination with High Speed 1.	High Speed 1 is considered as part of the baseline for ES Chapter 7: Landscape and Visual and is also considered within the visual	ES Chapter 7: Landscape and Visual [Application	Matter Agreed

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			assessment, which includes the increased visibility of High Speed 1.	Document APP-145	
Impacts	2.1.11 RRE	There will be a reduction in tranquillity during construction and following completion of the Project from both noise and increased lighting.	The Applicant's landscape and visual assessment (ES Chapter 7: Landscape and Visual) confirms that there would be localised impacts on tranquillity during construction and following completion of the Project, along the A2/M2 corridor. As detailed in REAC Commitment NV013 'Road Surfacing' (Code of Construction Practice (ES Appendix 2.2)), low-noise road surfacing would be installed on all new and affected roads, including all new sections of the A2/M2 and the M2/A2/A122 Lower Thames Crossing junction as part of the upgrade works to reduce road traffic noise by up to -3.5 decibels (dB). Low-noise road surfacing is also proposed for the local roads crossing the A2, this will reduce road traffic noise by up to -2.5dB.	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Appendix 2.2: Code of Construction Practice [Application Document APP-336]	Matter Agreed
Impacts	2.1.12 RRE	Increased use of traffic at A229 Blue Bell Hill could create future pressure for this route to be widened. This is also likely to have impacts on the road links between Dover and Folkestone which would impact on	The Applicant acknowledges the concern raised by the AONB Unit. The Traffic Forecasts Non-Technical Summary presents the forecast percentage change in flow as a result of the Project, and an increase is predicted along the A229.	Traffic Forecasts Non- Technical Summary [Application Document APP-528]	Matter Under Discussion

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
		the landscape of the Kent Downs AONB. The AONB Unit would expect the proposed works to be assessed in the Lower Thames Crossing ES.	Improvements to the A229 at the intersections with the M2 and M20 are not part of the Project and are therefore assessed in ES Chapter 16: Cumulative Effects Assessment. Any future development of the A229, as proposed by Kent County Council, would be subject to the requirements of the National Planning Policy Framework which only allows for development in exceptional circumstances and where it can be demonstrated that it is in the public interest. The Applicant is currently in joint discussions with relevant authorities about the proposed improvement works at this location in accordance with its licence obligations to work with others to align national and local plans and investments, balance national and local needs and support better end-to-end journeys for road users. This matter is subject to ongoing discussion.	Wider Network Impacts Management and Monitoring Plan [Application Document APP-545] ES Chapter 16: Cumulative Effects Assessment [Application Document APP-154]	
Impacts	2.1.13	Any diversions of routes should not degrade the experience of users and the connectivity of the WCH network.	Any WCH routes severed during construction would be re-linked across the Project unless better quality routes can be provided in the vicinity, for	ES Chapter 7: Landscape and Visual [Application	Matter Agreed

Topic	Item No.	Kent Downs AONB Unit Comment	National Highways' Response	Application Document Reference	Status
			example where a route can be rationalised to better link communities with destinations, or re-alignment of routes to provide better connectivity into the existing WCH network. Consideration has been given to the experience of users and maintaining connectivity with the creation of pleasant routes between Shorne Woods Country Park, Ashenbank Wood and Jeskyns Community Woodland, linked with existing routes from Gravesend (as detailed in Design Principle PEO.09 'WCHs south of the Thames'). Public Rights of Way (PRoWs) NS167 and NS169 would be integrated into a new circular WCH route connecting around the M2/A2/A122 Lower	Document APP-145 Design Principles [Application Document APP-516]	
			Thames Crossing junction. Between Claylane Wood and Shorne Woods Country Park, this would be via a new green bridge at Thong Lane.		
Impacts	2.1.14 RRE	The revised access to the Harlex Haulage Depot presented in the Community Impacts Consultation would result in further encroachment into a currently undeveloped part of the AONB which has high landscape character and value. This would result in urbanising effects on the	The access to the Harlex Haulage Depot is located as close to the A2 corridor as possible while maintaining a safe design and junction. The access has been designed with stakeholder feedback from the haulage operator to ensure the design facilitates their operations.	ES Figure 2.4: Environmental Masterplan [Application Documents APP-159 to APP-168]	Matter Not Agreed

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		AONB. The revisions also omit previously proposed woodland planting. Any access to the Harlex Haulage Depot should be located as close to the A2 as possible to minimise encroachment into this undeveloped part of the AONB. The AONB Unit does not agree with the proposed location of the access road.	The proposed woodland planting adjacent to the Harlex Haulage Depot is in line with that proposed in December 2020 and as detailed in the Environmental Masterplan (ES Figure 2.4).		
Impacts	2.1.15 RRE	The AONB Unit has concerns about the proposed location of the construction compound directly adjacent to the AONB, which would result in the loss of Gravelhill Wood. This mature woodland is consistent with local landscape character and shares the characteristics of the adjacent AONB, comprising part of the woodland would also open up views of the complicated, multi-level junction with the A2 to the adjacent AONB. The AONB Unit opposes the loss of this woodland. Notwithstanding their objection to the removal of the woodland, the AONB Unit considers that the most	The construction of the new M2/A2/A122 Lower Thames Crossing junction and associated utilities diversions would result in the loss of Gravelhill Wood. A block of woodland planting is proposed on the embankment to the east of the junction which would provide some screening, in conjunction with the false cutting along the A122 to A2 eastbound slip road, to help mitigate the visual impact on the AONB. The Applicant shared draft landscape cross-sections through the M2/A2/A122 Lower Thames Crossing junction with the AONB Unit on 10 May 2023 to support this ongoing engagement.	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Not Agreed

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		appropriate restoration would be to replace the removed woodland.			
Impacts	2.1.40 (ED1) RRN	The AONB Unit considers that the level of harm to the AONB is under assessed in some cases in the landscape and visual impact assessment, in particular in respect of the reported effects at design year, but also in respect of some of the opening year effects, mainly as a result of what we consider to be under assessment of magnitude of change. This consequently leads to under-estimated residual significance of effects for the receptors. The AONB Unit also considers that the impacts reported in ES Appendix 7.13: Views from the Road Assessment are under assessed in respect of views from within the AONB, both in respect of the sensitivity of the receptor and the predicted magnitude of change at construction, Year 1 and the design year.	The methodology for the landscape and visual impact assessment is set out in Section 7.3 of ES Chapter 7: Landscape and Visual and ES Appendix 7.2: Landscape and Visual Assessment Methodology and has been appropriately applied to assess the realistic worst case effects likely to arise from the Project on the landscape character and visual amenity of the Kent Downs AONB. These realistic worst case effects are set out in ES Appendix 7.9: Schedule of Landscape Effects and ES Appendix 7.10: Schedule of Visual Effects. The landscape character and views from the Kent Downs AONB are already impacted by the existing M2/A2 corridor and this has been taken into consideration in the landscape and visual impact assessment. Landscape and visual effects at design year have been assessed with regard to the mitigation that would be provided by the proposed planting shown on ES Figure 2.4: Environmental Masterplan Sections 1 & 1A (1 of 10), Section 2 (2 of 10) and	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Appendix 7.2: Landscape and Visual Assessment Methodology [Application Document APP-377] ES Appendix 7.9: Schedule of Landscape Effects [Application Document APP-384] ES Appendix 7.10: Schedule of Visual Effects [Application Document APP-384] Document APP-384] ES Appendix 7.10: Schedule of Visual Effects [Application Document APP-385]	Matter Not Agreed

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			Section 3 (3 of 10), allowing for the effect of 15 years growth. The sensitivity of visual receptors within ES Appendix 7.13: Views from the Road Assessment has been based on Design Manual for Roads and Bridges LA 107 Landscape and visual effects ¹ , where users of main roads are identified as being of low sensitivity. The assessment of the magnitude of change in views reported in ES Appendix 7.13 takes into consideration the effect of existing highway infrastructure on the views of road users traveling along the M2/A2 corridor within the Kent Downs AONB.	ES Figure 2.4: Environmental Masterplan [Application Documents APP-159 to APP-168] ES Appendix 7.13: Views from the Road Assessment [Application Document APP-388]	
Mitigation	2.1.16 RRE	The proposed mitigation south of the Thames is inadequate in view of the scale of impact and significant residual harm that would result to the Kent Downs AONB.	The Applicant has followed the mitigation hierarchy of avoid, mitigate, compensate to minimise the impact to the Kent Downs AONB and has reported residual significant effects within ES Chapter 7: Landscape and	ES Chapter 7: Landscape and Visual [Application Document APP-145]	Matter Not Agreed

¹ Highways England (2020). Design Manual for Roads and Bridges, LA 107 Landscape and visual effects. Revision 2. Accessed May 2023. https://www.standardsforhighways.co.uk/tses/attachments/bc8a371f-2443-4761-af5d-f37d632c5734?inline=true.

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			Visual. In accordance with this, impacts to ancient woodland and veteran trees have been avoided wherever practicable, and have significantly reduced since the Supplementary Consultation in 2020, for example through engagement with Statutory Undertakers on utilities proposals. For example, REAC Commitment LV013 'Designated/protected trees and hedgerows, utilities' commits to using trenchless installation methods to avoid the removal of ancient woodland where reasonably practicable (Code of Construction Practice (ES Appendix 2.2)). The Applicant has included a robust and appropriate package of mitigation at a landscape scale, including substantial areas of land for woodland planting (including ancient woodland mitigation planting), nitrogen deposition compensation planting and other ecological habitats, which support improved habitat connectivity within the wider landscape. The	ES Appendix 2.2: Code of Construction Practice [Application Document APP-336]	
			landscape scale approach taken by the Project is based on guidance received from the Department for Environment, Food and Rural Affairs		

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			(Defra) family at Statutory Consultation in the document 'Defra Family Potential Environmental Legacy Projects'.		
			The potential for mitigation alongside the A2/M2 is limited due to restricted space for planting and the constraints of the utility corridors within vicinity of the A2/M2 corridor.		
Mitigation	2.1.17 RRE	It is disappointing more replacement planting is not proposed within the Kent Downs AONB. Mitigation further afield within the boundary of the Kent Downs AONB could help to further mitigate impacts to the Kent Downs AONB.	The Applicant has proposed areas of planting both within and adjacent to the Kent Downs AONB with the aim of planting as close as possible to where the impact is and to reduce impacts to the setting of the Kent Downs AONB. There are additional constraints within the Kent Downs AONB, for example heritage considerations and conservation areas where the setting could be negatively impacted by woodland planting. Areas of replacement planting have therefore been designed within these constraints. A 70ha site (Blue Bell Hill) and a 10ha site (Burham) have been included within the Kent Downs AONB as part of the proposed nitrogen deposition compensation package. The Blue Bell Hill site will comprise woodland planting and open mosaic habitat and	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] oLEMP [Application Document APP-490]	Matter Not Agreed

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			aligns with an area which was		
			historically wooded. The Burham site		
			will be chalk grassland. The Applicant		
			has consulted with Kent Downs AONB		
			Unit to ensure these habitat types		
			align with the AONB Unit's aspirations		
			and management plan objectives.		
			However, ongoing engagement with		
			the landowner of the sites has		
			highlighted new information about the		
			implications of the proposals on the		
			farm business, and a newly agreed		
			Countryside Stewardship Scheme. As		
			part of the initial site selection process		
			for NDep compensation, sites with a		
			significant ecological value (for		
			example land in Countryside		
			Stewardship Schemes) were		
			discounted. The Applicant is therefore		
			consulting on the proposed removal of		
			the Burham site from the Order Limits,		
			and a 29ha reduction in the Blue Bell		
			Hill site. The retained 43ha at Blue		
			Bell Hill is the land which maximises		
			the ecological connectivity, and		
			therefore the Blue Bell Hill site would		
			continue to provide a robust		
			ecological connection to existing		
			woodland (as detailed in items 2.1.32		
			and 2.1.33) and therefore its nitrogen		
			deposition compensation function.The		
			detailed design of the nitrogen		

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			deposition compensation sites will be developed through the outline Landscape and Ecology Management Plan (oLEMP) Advisory Group, which the AONB Unit will be a member of. The Applicant also continues to discuss additional compensatory enhancements with the AONB Unit as detailed in 2.1.26.		
Mitigation	2.1.36 (ED1) RRN	Where mitigation planting is proposed within the AONB, it does not always reflect landscape character, such as on former parkland north of Park Pale.	Project Design Report, Part D: General Design South of the River discusses the approach to the Project design, including where the design has considered the Kent Downs AONB. The Design Principles include several clauses requiring that the detailed Project design be reflective of the landscape character of the Kent Downs AONB, including: Principle S1.06 that requires the detailed design of the landscape mitigation to complement and strengthen the existing character of the Kent Downs AONB. Principle S1.07 that requires use of a diverse palette of native shrub and tree species characteristic of the local landscape character and of local provenance within the Kent Downs AONB and its setting,	Project Design Report, Part D: General Design South of the River [Application Document APP-509] Design Principles [Application Document APP-516] ES Figure 2.4: Environmental Masterplan [Application Documents APP-159 to APP-168]	Matter Under Discussion

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			in accordance with the Kent Downs AONB Landscape Design Handbook.		
			 Principle S1.09 that requires proposed retaining structures and bridge abutments within the Kent Downs AONB and its setting, to be either green walls, earth banks, or clad with hard materials in accordance with the Kent Downs AONB Landscape Design Handbook and be reflective of the local vernacular. 		
			Ancient woodland compensation planting is proposed to the north of Park Pale bridge, to the east of Shorne Woods Country Park, as shown on ES Figure 2.4: Environmental Masterplan Sections 1 & 1A (1 of 10). Principle S1.08 of the Design Principles requires the design of this woodland to retain key views from the upper slopes of the new		
			woodland planting area across the M2/A2 corridor to the Darnley Mausoleum within Cobham Park Registered Park and Garden of Special Historic Interest, as well as views to the wider Kent Downs AONB. The requirement for the design to be in accordance with the Design		

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			Principles would ensure that planting within the AONB will be reflective of the landscape character of the Kent Dows AONB.		
Mitigation	2.1.18	The AONB Unit initially requested further detail on the design of the proposed Park Pale acoustic barrier and expressed concerns about its potential urbanising effect. The AONB Unit now welcomes the removal of the Park Pale acoustic barrier from the design.	Following engagement with the AONB Unit and Natural England, and in response to their concerns about the potential urbanising effect of the Park Pale acoustic barrier, it has now been removed from the design.	N/A	Matter Agreed
Mitigation	2.1.19	Advanced planting should be established, ideally before the impact had occurred.	Advanced woodland planting would be undertaken as early in the programme as practicable, as set out in REAC Commitments LV029 'Landscape Planting' and TB001 'Hedgerow Replacement' (Code of Construction Practice (ES Appendix 2.2)).	ES Appendix 2.2: Code of Construction Practice [Application Document APP-336]	Matter Agreed
Mitigation	2.1.20	The AONB Unit supports the upgrading of WCH routes and the proposal to reinstate any PRoW that would be affected by the Project.	The Project Design Report incorporates a WCH strategy that seeks to reconnect severed links by way of overbridges or underpasses as close to their original alignment as practicably possible.	Project Design Report [Application Documents APP-506 to APP-515]	Matter Agreed
Mitigation	2.1.21	The Kent Downs AONB Unit would like early sight of the Environmental Masterplan.	The draft Environmental Masterplan (ES Figure 2.4) was issued to the	ES Figure 2.4: Environmental Masterplan	Matter Agreed

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			AONB Unit on 05 June 2020 and 01 December 2020. The updated GIS layer containing the environmental design was also issued to the AONB Unit on 28 April 2022.	[Application Documents APP-159 to APP-168]	
Mitigation	2.1.22 RRE	The AONB Unit supports the creation of green bridges. Their initial view was that the design should focus on WCH experience, which should be through the 'green' area. However, the AONB Unit now accepts that the WCH route is located at the edge of the 'green' to provide ecological connectivity. The AONB Unit would like the green bridges to be wider than those proposed. Discussions are ongoing regarding green bridge designs.	Discussions are ongoing regarding green bridge designs, including the meeting with the AONB Unit and Natural England in May 2022, and a site visit in July 2022. The Applicant has presented its rationale for locating the WCH route at the edge of the 'green', to provide a robust vegetated area for the movement of animals. Green bridge designs were discussed further at a meeting on 27 June 2023.	ES Chapter 7: Landscape and Visual [Application Document APP-145] Design Principles [Application Document APP-516]	Matter Under Discussion
Mitigation	2.1.23	The AONB Unit's colour design guide should be consulted in the design of structures located within the AONB.	The Applicant has included reference to the AONB Unit's colour design guide in Design Principle STR.06 'Project enhanced structures: consistent design approach'.	Design Principles [Application Document APP-516]	Matter Agreed
Mitigation	2.1.24	Green bridge designs should be sensitive to the landscape within which they are located, for example use of flint and ragstone cladding.	The Applicant has committed to Design Principle STR.06 'Project enhanced structures: consistent design approach' which states that 'within and close to the Kent Downs AONB, materials will be self-finished, minimising maintenance while being	Design Principles [Application Document APP-516]	Matter Agreed

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			consistent and appropriate to the colour palette required in the Kent Downs AONB.'		
Mitigation	2.1.25	The ongoing maintenance of compensation and mitigation will be important.	Noted. Following construction, monitoring of newly created habitats would be undertaken in accordance with the oLEMP. This would outline the required maintenance operations, control measures and frequency of monitoring surveys to ensure the successful establishment of habitats. This will be monitored by the oLEMP Advisory Group which the AONB Unit will be a member of.	oLEMP [Application Document APP-490]	Matter Agreed
Mitigation	2.1.39 (ED1) RRN	The AONB Unit is supportive of measures incorporated into the oLEMP (Application Document 6.7) which has been developed with input from the AONB Unit. However, the AONB Unit is concerned not to be identified as a relevant Stakeholder with whom the LEMP is to be developed further, as set out at paragraph 2.16 and Table 2.1 of the oLEMP (Application Document 6.7).	The stakeholders identified for consultation during the further development of the LEMP mirrored those identified for consultation on the subsequent iterations of the Code of Construction Practice, where Natural England provide statutory advice in relation to development proposals that affect the Kent Downs AONB as well as other designated sites, habitats and protected species. However, the Applicant would welcome the inclusion of the Kent Downs AONB Unit in the further development of the LEMP, either	oLEMP [Application Document APP-490]	Matter Agreed

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			directly as a named consultee or through advice provided by Natural England. The Applicant therefore proposes to update application document 6.7 Outline Landscape and Ecology Management Plan [APP-490] by Deadline 1 to include the AONB Unit as a named consultee in Table 2.1.		
Compensation	2.1.26 RRE	As the significant impacts to the Kent Downs AONB cannot be fully mitigated, the AONB Unit initially requested that monetary compensation in the form of a grant scheme should be provided. The AONB Unit acknowledge that a 70ha and a 5.5ha site located near Blue Bell Hill have been included as part of the nitrogen deposition compensation, which will also provide compensatory enhancements for the AONB Unit. However, the AONB Unit is disappointed that the Applicant is consulting on the removal of the Burham site, and the reduction in the size of the Blue Bell Hill site. If this change is agreed, the AONB Unit would not consider that the reduced Blue Bell Hill site is sufficiently large to provide compensatory	The Applicant has included a 70ha nitrogen deposition site at Blue Bell Hill and a 10ha nitrogen deposition compensation site at Burham, which would also provide compensatory enhancements for the AONB Unit. As detailed in item 2.1.17, following engagement with the landowner, the Applicant is consulting on the proposed removal of the Burham site and a 29ha reduction in the Blue Bell Hill site. The Applicant is continuing to work collaboratively with the AONB Unit to consider their suggestions for additional compensatory enhancement measures, which are subject to ongoing discussion.	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146]	Matter Under Discussion

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		enhancements for the Kent Downs AONB. The AONB Unit has requested that additional compensatory enhancement measures are considered, and this matter is under discussion.			
Terrestrial biodiv	ersity				
Impacts	2.1.27	The loss of Ancient Woodland and Sites of Special Scientific Interest (SSSI) is considered wholly unacceptable and the AONB Unit maintains its objection in the strongest possible terms. The AONB Unit does however acknowledge that discussions with Statutory Undertakers have reduced impacts since the Supplementary Consultation in 2020 although remain greater than the Project originally consulted on in 2016 and 2018.	The Applicant recognises the level of protection given to SSSIs and ancient woodland in the NPSNN (paragraphs 5.28, 5.29, and 5.32) and believes the Project meets the NPSNN test. The Project has been designed to minimise adverse effects on these habitats. The Applicant is working with Statutory Undertakers to further reduce encroachment into ancient woodland wherever practicable. Significant improvements have been made since the Supplementary Consultation in 2020. Where adverse effects are unavoidable, The Applicant's strategy to offset these is considered to be in line with the approach agreed with Natural England. Ancient woodland compensation planting has been	Planning Statement [Application Document APP-495] ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146]	Matter Not Agreed

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			proposed as part of the mitigation strategy and supports improved habitat connectivity within the wider landscape.		
Impacts	2.1.28	The AONB Unit would like to understand the exact area of ancient woodland loss resulting from the Project. The AONB Unit acknowledge that this is presented in ES Chapter 8: Terrestrial Biodiversity (Application Document 6.1). The AONB Unit has subsequently asked for a breakdown of ancient woodland loss and compensation located within the Kent Downs AONB.	The Applicant shared a breakdown of ancient woodland loss with the AONB Unit on 17 June 2020. Updates have subsequently been provided at technical meetings held between the AONB Unit and Natural England. ES Chapter 8: Terrestrial Biodiversity details the area of ancient woodland loss resulting from the Project. The Applicant will share the breakdown of woodland loss and compensatory planting located within the AONB with the AONB Unit by the end of July 2023.	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146]	MatterUnder Discussion
Mitigation	2.1.29	It is not possible to replace Ancient Woodland as it takes hundreds of years to establish and is defined as an irreplaceable habitat.	The Applicant acknowledges that it is not possible to replace ancient woodland and recognises the level of protection afforded to it (as detailed in item 2.1.27). The landscape strategy for new areas of woodland planting aims to link areas of retained ancient woodland to improve connectivity and reduce fragmentation effects, which would provide wider biodiversity benefits (further details are available in ES Chapter 7: Landscape and	ES Chapter 7: Landscape and Visual [Application Document APP-145] ES Appendix 2.2: Code of Construction Practice [Application	Matter Agreed

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			Visual). REAC Commitment TB028 also commits to ancient woodland soil translocation (Code of Construction Practice (ES Appendix 2.2))	Document APP-336	
Nitrogen deposition	on				
Impacts	2.1.30	Woodland is particularly susceptible to and could be affected by changes in the nitrogen deposition as a result of changing traffic flows. The AONB Unit welcomes the inclusion of an assessment of potential impacts from nitrogen deposition on designated sites as a result of changes to traffic flows arising from the Lower Thames Crossing.	The effect of nitrogen deposition changes from the Project on woodlands has been fully assessed in ES Chapter 8: Terrestrial Biodiversity and the Habitats Regulations Assessment.	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] Habitats Regulations Assessment [Application Documents APP-487 and APP-488]	Matter Agreed
Compensation	2.1.31 RRE	The AONB Unit supports the general approach to nitrogen deposition compensation, which is proposed, to use a landscape scale approach rather than creating multiple, small new sites and agree that this is likely to provide wider ecological benefits as well as potential improvements both visually and ecologically at a landscape scale.	The approach to nitrogen deposition compensation and the site selection methodology has been agreed with the AONB Unit.	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] Habitats Regulations Assessment (Application Document 6.5)	Matter Agreed

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		The AONB Unit also agrees with the habitat site selection methodology that was devised to select appropriate sites.		[Application Documents APP-487 and APP-488]	
Compensation	2.1.32 RRE	The AONB Unit notes that the majority of sites likely to be affected by increased nitrogen deposition are located within the Kent Downs AONB and many of these are located on the actual escarpment of the North Downs, the main target of the original AONB designation. The AONB Unit is disappointed that less than half of the total proposed compensation area is proposed in the Kent Downs AONB, which does not appear to provide for equivalent compensation to potential assessed harm to the biodiversity rich habitats of the AONB itself.	The Applicant has taken a landscape scale approach to nitrogen deposition compensation, to enable predominantly wooded enhanced ecological connectivity. Nitrogen deposition compensation sites were selected using a robust site selection methodology agreed with the Kent Downs AONB Unit and Natural England. The methodology included an assessment of the ecological suitability of land parcels using a proximity analysis. This considered proximity and therefore connectivity to other important existing ecological features (located both inside and outside of the AONB), planting provided by the Project as part of the landscape design and the area affected by potentially significant nitrogen deposition changes. The size of the land parcel was also considered, with larger land parcels being categorised as more suitable than smaller ones.	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] ES Chapter 5: Air Quality [Application Document APP-143] ES Appendix 5.6: Project Air Quality Action Plan [Application Document APP-350]	Matter Not Agreed

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			The land parcels were then reviewed by a multi-disciplinary group of specialists, to assess the potential opportunities and constraints for each site to refine the site selection. Factors considered include cultural heritage, landscape (including the AONB management plan), utilities, land referencing and planning. The sites were further refined following the Local Refinement Consultation held in 2022.		
			Suitable sites identified through this process which are located entirely within the AONB are the Blue Bell Hill and Burham sites. Additionally, the site to the south of Shorne lies partially within the AONB.		
			As detailed in item 2.1.17, following engagement with the landowner, the Applicant is consulting on the proposed removal of the Burham site and a 29ha reduction in the Blue Bell Hill site.		
			The Applicant continues to discuss additional compensatory enhancements with the AONB Unit as detailed in 2.1.26.		
Compensation	2.1.33 RRE	The AONB Unit supports the proposed nitrogen deposition	It is agreed that the Blue Bell Hill nitrogen compensation site will	ES Chapter 8: Terrestrial	Matter Under Discussion

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		compensation site at Blue Bell Hill and agrees that the site offers the opportunity to enhance ecological links as well as secure landscape enhancements in this area. However, if the proposed changes to the Burham and Bluebell Hill compensation sites (detailed in 2.1.17) are implemented, the scale of compensation sites in the AONB would be substantially reduced and would no longer represent a landscape scale enhancement for the AONB.	provide enhanced landscape scale connectivity. As detailed in item 2.1.17, following engagement with the landowner, the Applicant is consulting on a proposed 29ha reduction in the Blue Bell Hill site. The retained 43ha at Blue Bell Hill would be the land which maximises the ecological connectivity, and therefore the Blue Bell Hill site would continue to provide a robust ecological connection to existing woodland (as detailed in items 2.1.32 and 2.1.33) and a landscape scale enhancement.	Biodiversity [Application Document APP-146] Habitats Regulations Assessment [Application Documents APP-487 and APP-488]	
Compensation	2.1.34	The AONB Unit provided comments on the oLEMP management requirements relating to the Blue Bell Hill nitrogen deposition compensation site. The AONB Unit agrees that their requested changes have been incorporated, and the AONB Unit is now satisfied with the oLEMP management requirements for this site. The AONB Unit is also satisfied that the development of the design would be undertaken through the oLEMP	The Applicant has consulted the AONB Unit and Natural England on proposed oLEMP management requirements for the Blue Bell Hill nitrogen deposition mitigation site and has updated these to reflect stakeholder feedback (Application Document 6.7). The Applicant has proposed to develop the design of the site through the oLEMP Advisory Group, which the AONB Unit would be a member of.	oLEMP [Application Document APP-490]	Matter Agreed

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		Advisory Group, which they would be a member of.			
Compensation	2.1.35 RRE	The AONB Unit is disappointed that following the Local Refinement consultation, the site at Blue Bell Hill was reduced by 30ha. The AONB Unit is also disappointed that the Applicant is consulting on proposals to remove the Burham nitrogen deposition compensation site, and to further reduce the Blue Bell Hill site by 29ha, and would not support these changes.	The Applicant considered stakeholder and landowner feedback from the 2022 Local Refinement Consultation and took the decision to reduce the land-take in the Blue Bell Hill compensation field by 30ha, and to add a 10ha site at Burham. Ongoing engagement with the landowner of these sites has highlighted new information about the implications of the proposals on the farm business, and a newly agreed Countryside Stewardship Scheme. The Applicant is therefore consulting on the proposed removal of the Burham site from the Order Limits, and a potential 29ha reduction in the Blue Bell Hill site. The retained 43ha would be the land which maximises the ecological connectivity, and therefore the Blue Bell Hill site would continue to provide a robust ecological connection to existing woodland (as detailed in items 2.1.32 and 2.1.33) and therefore its nitrogen deposition compensation function. The Applicant has also included additional landscape focused oLEMP management requirements as	ES Chapter 8: Terrestrial Biodiversity [Application Document APP-146] Habitats Regulations Assessment [Application Documents APP-487 and APP-488]	Matter Not Agreed

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			detailed in item 2.1.34. The site therefore offers an enhancement for the AONB at a landscape scale.		

Appendix A Engagement activity

Table A.1 Engagement activities between the Applicant and Kent Downs AONB Unit since the DCO Application was submitted on the 31 October 2022

Date	Overview of Engagement Activities
16.11.2022	DCO walkthrough presentation to provide stakeholders a summary of where to find relevant DCO Application Documents.
25.11.2022	Stakeholder biodiversity and ecology briefing, including impact, mitigation and compensation proposals and the associated biodiversity value.
29.11.2022	Monthly AONB catch-up to discuss the SoCG.
24.01.2023	Monthly AONB meeting to discuss the Planning Inspectorate's Procedural Decision Note, Service Level Agreements, and green bridges.
20.02.2023	Meeting to discuss a car park and camping barn feasibility study, feedback from the AONB's visit to Blue Bell Hill and the proposed compensatory enhancement package.
07.03.2023	Monthly AONB meeting to discuss the SoCG, the outline specification for the car park and camping barn feasibility study, and Service Level Agreements.
11.04.2023	Monthly AONB meeting to provide feedback on the car park and camping barn feasibility study and the compensatory enhancement objectives.
17.04.2023	Stakeholder Landscape and Ecology Working Group (option A).
03.05.2023	Monthly AONB meeting to discuss the public consultation, the Rule 6 letter and the car park and camping barn feasibility study.
17.05.2023	Stakeholder briefing on the public consultation material.
23.05.2023	Monthly AONB meeting to discuss the public consultation, the SoCG, green bridges, and the examination timetable.

Appendix B Glossary

Term	Abbreviation	Explanation
Area of Outstanding Natural Beauty	AONB	Statutory designation intended to conserve and enhance the ecology, natural heritage and landscape value of an area of countryside.
Decibels	dB	The unit of measurement used for sound pressure levels and noise levels.
Environmental Statement	ES	A document produced to support an application for development consent that is subject to Environmental Impact Assessment (EIA), which sets out the likely impacts on the environment arising from the proposed development.
Geographic Information System	GIS	An integrated collection of computer software and data used to view and manage information about geographic places, analyse spatial relationships and model spatial processes.
National Policy Statement for National Networks	NPSNN	The NPSNN sets out the need for, and Government's policies to deliver, development of Nationally Significant Infrastructure Projects on the national road and rail networks in England. It provides planning guidance for promoters of Nationally Significant Infrastructure Projects on the road and rail networks, and the basis for the examination by the Examining Authority and decisions by the Secretary of State.
Outline Landscape and Ecology Management Plan	oLEMP	A document which provides details on the delivery and management of the landscape and ecology elements identified in the Environmental Masterplan for the Project, including their success criteria.
Public Rights of Way	PROW	A right possessed by the public to pass along routes over land at all times. Although the land may be owned by a private individual, the public may still gain access across that land along a specific route. The mode of transport allowed differs according to the type of Public Right of Way, which can consist of footpaths, bridleways and open and restricted byways.
Register of Environmental Actions and Commitments	REAC	The REAC identifies the environmental commitments that would be implemented during the construction and operational phases of the Project if the Development Consent Order is granted, and forms part of the Code of Construction Practice (Application Document 6.3, ES Appendix 2.2).
Site of Special Scientific Interest	SSSI	A conservation designation denoting an area of particular ecological or geological importance.
Walkers, cyclists and horse riders	WCH	Walkers, cyclists and horse riders

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